

## **CHAMPAIGN COUNTY BOARD COMMITTEE OF THE WHOLE MINUTES**

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**Finance; Policy, Personnel, & Appointments; Justice & Social Services  
Tuesday, September 8, 2015  
Lyle Shields Meeting Room**

**MEMBERS PRESENT:** Christopher Alix, Jack Anderson, Astrid Berkson, Lorraine Cowart, Aaron Esry, Stan Harper, Shana Harrison, Josh Hartke, John Jay, Jeff Kibler, Jim McGuire, Diane Michaels, Max Mitchell, Patti Petrie, James Quisenberry, Giraldo Rosales, Jon Schroeder, Rachael Schwartz, Sam Shore, C. Pius Weibel

**MEMBERS ABSENT:** Lloyd Carter, Gary Maxwell

**OTHERS PRESENT:** Rita Black (RPC Planning & Community Development Director), Katie Blakeman (Circuit Clerk), Deb Busey (County Administrator), John Hall (Director of Planning & Zoning), Stan Jenkins (Supervisor of Assessments), Barb Mann (Office of the State's Attorney) Joe Meents (Deputy Supervisor of Assessments), Susan Monte (Regional Planning Commission), Tami Ogden (Deputy County Administrator/Finance), Tracy Parsons (ACCESS Initiative), Julia Reitz (State's Attorney), Kay Rhodes (Administrative Assistant), Dan Welch (Treasurer)

### **CALL TO ORDER**

Petrie called the meeting to order at 6:30 p.m.

### **ROLL CALL**

Rhodes called the roll. Alix, Anderson, Berkson, Cowart, Esry, Harper, Harrison, Hartke, Jay, Kibler, McGuire, Michaels, Mitchell, Petrie, Quisenberry, Rosales, Schroeder, Schwartz, Shore, and Weibel were present at the time of roll call, establishing the presence of a quorum.

### **APPROVAL OF AGENDA/ADDENDA**

**MOTION** by Shore to approve the Agenda/Addenda; seconded by Kibler. **Motion carried with unanimous support.**

### **PUBLIC PARTICIPATION**

Stan Jenkins thanked the County Board for the opportunity to serve as the Supervisor of Assessments since 2008 and spoke highly of his Chief Deputy Joe Meents. Clark Bullard, Stuart Levy, Steve Carter, Deb Feinen, and Steve Bridges spoke about the Clinton Landfill Consent Decree and the Mahomet Aquifer.

## **COMMUNICATIONS**

Harrison announced that on Thursday, September 10 the United Way Community Leaders Program would conduct mock job interviews at the Champaign Public Library from 3-6 p.m. to assist the unemployed members of the public.

## **POLICY, PERSONNEL, & APPOINTMENTS**

Mahomet Aquifer/Clinton Landfill Coalition

**MOTION** by Mitchell to recommend County Board approval of a resolution authorizing the County Board Chair to sign the Clinton Landfill Consent Decree on behalf of Champaign County; seconded by Rosales. Weibel abstained from any action on this item due to possible conflict of interest.

Joe Hooker, attorney for the City of Champaign highlighted the main accomplishments of the Clinton Landfill Consent Decree, also contained in the August 31, 2015 memo from Susan Monte, RPC Planner.

- Clinton Landfill, Inc. agrees to withdraw its application before the United States Environmental Protection Agency for approval to accept Polychlorinated Biphenyl (PCB) waste regulated by the Federal Toxic Substance Control Act in the chemical waste unit at the Clinton Landfill. They further agree not to seek future approval to dispose of said PCB waste in any landfill facility located anywhere in DeWitt County over the Mahomet Aquifer.
- Clinton Landfill, Inc. agrees to not accept additional Manufactured Gas Plant (MGP) waste with chemical constituents in concentrations exceeding state regulatory limits for toxicity in the chemical waste unit. They also agree to not seek future permission from any regulatory body to accept such MGP waste at any landfill facility located anywhere in DeWitt County over the Mahomet Aquifer.
- Clinton Landfill, Inc. agrees to cover the MGP waste already disposed of in the chemical waste unit (pursuant to an earlier Illinois EPA approval) with a 12-inch layer of impermeable clay soils. This is to prevent water and other liquids from other waste subsequently disposed of on top of the MGP waste from leaking into the MGP waste.
- Clinton Landfill, Inc. agrees to have properly licensed environmental testing professionals test the groundwater at Clinton Landfill for the presence of toxic chemicals commonly found in MGP wastes on a semiannual basis. Tests are to be conducted for the remaining operational life of the chemical waste unit and for the post-closure period-of-time (under current law a minimum of 30 years) and to provide those test results to the Illinois Environmental Protection Agency (EPA).
- The State of Illinois, through the Illinois Attorney General's Office and the Illinois EPA, reserve the right to pursue any future criminal or civil violations relat-

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ed to any future contamination of the environment from the MGP wastes already accepted at Clinton Landfill, and any remedies available under the law, including but not limited to the removal of the waste material causing the contamination.

Mr. Hooker pointed out that without the Consent Decree, nothing would prohibit Clinton Landfill, Inc. from seeking future approval to dispose of PCB waste again even though the EPA has since designated the Aquifer as a *Sole Source of Drinking Water for East Central Illinois*. There is no law in the State of Illinois, which prohibits a landfill from locating itself over an aquifer; there are requirements that are simply more stringent. As it stands now, without the Consent Decree, Clinton Landfill can still dispose of PCBs over the Aquifer if they meet the EPA requirements.

Mr. Hooker added that nothing would prohibit Clinton Landfill from applying to the DeWitt County Board for a Hazardous Waste Permit for this facility allowing them to accept more MGP waste. Clinton Landfill, Inc. is a large revenue source for DeWitt County and Mr. Hooker felt it unwise to depend on one county to act in the best interest of all who depend on the Mahomet Aquifer.

Albert Ettinger, one the attorneys for the coalition of local government agencies in the complaint against the Clinton Landfill reviewed his reasons for recommending the Consent Decree. The case had been based on the legal theory that Clinton Landfill could not proceed without a proper SB172 (local siting approval). This complaint was taken before the Illinois Pollution Control Board and it was tossed out.

Mr. Ettinger explained that if the case proceeds from this point and the coalition wins, meaning that the court rules that Clinton Landfill should have gotten SB172 approval, then Clinton Landfill will go back to the DeWitt County Board to obtain the approval. This would mean that the coalition attorneys would need to engage in a siting proceeding at the DeWitt County Board. Mr. Ettinger also noted that the Dewitt County Board has not always acted in the best interest of the citizens in East Central Illinois.

If the DeWitt County Board agrees with the coalition and does not allow the siting, then the coalition would need to convince a court that although Clinton Landfill disposed of PCBs with a permit from IEPA, that the waste should, after all, be exhumed. Mr. Ettinger stated that all of the scenarios he had just discussed were very unlikely.

Mr. Ettinger explained that the Consent Decree blocks all PCB waste for perpetuity. He explained that the compromise in this is that the municipalities would not seek to exhume the waste that is already there. If it were ever proven that this waste was leaking into the aquifer in the future, Clinton Landfill could be taken to federal court.

John Marlin, a local citizen and environmental activist, stated that many of the original goals would be obtained through the Consent Decree and he considered it a substantial victory. He said that many of the concerns raised were ancillary and could not be acted upon in this particular court case; they would need to be addressed through legislation. Discussion followed.

**MOTION** by Hartke to defer action until the October Committee of the Whole meeting to allow more time for consideration; seconded by Esry. **Motion carried - item deferred.**

Mitchell left the meeting at 8:35 p.m.

#### Appointments

**MOTION** by Petrie to recommend County Board approval of a resolution authorizing the appointment of James Gady to the Craw Cemetery Association for an unexpired term ending 6/30/2018; seconded by Esry. **Motion carried with unanimous support.**

Quisenberry noted the official resignation from Stan Jenkins, Supervisor of Assessments, contained in the agenda packet.

**MOTION** by Shore to recommend County Board approval of a resolution authorizing the appointment of Joe Meents as the Interim Supervisor of Assessments; seconded by Jay. **Motion carried with unanimous support.**

#### County Clerk

The August 2015 report was received and placed on file.

#### Rural Transit Policies & Agreements

**MOTION** by Berkson to recommend County Board approval of a resolution authorizing the Procurement Policy for Champaign County Rural Transportation; seconded by Harrison. Rita Black, RPC Planning & Community Development Director, explained that the rural transit policy and agreements related to C-CARTS had been updated to fulfill IDOT requirements. **Motion carried with unanimous support.**

**MOTION** by Shore to recommend County Board approval of a resolution authorizing an Intergovernmental Agreement Between the County of Champaign and CUMTD; seconded by Kibler. **Motion carried with unanimous support.**

**MOTION** by Esry to recommend County Board approval of a resolution authorizing a Vehicle Lease Agreement Between the County of Champaign and CUMTD; seconded by Berkson. Ms. Black explained that eight vehicles were added to the fleet and needed to be added to the lease agreement. **Motion carried with unanimous support.**

#### County Administrator

The Administrative Services August 2015 report was received and placed on file.

**MOTION** by Kibler to recommend to County Board approval of a resolution approving the employee health insurance and related benefit plans for FY2016; seconded by Berkson. **Motion carried with unanimous support.**

Other Business

Semi-Annual Review of Closed Session Minutes

**MOTION** by Esry for the Closed Session minutes of the Policy, Personnel, and Appointments Committee to remain closed pursuant to Resolution No. 7969 Establishing Procedures for Semi-Annual Review of Closed Session Minutes; seconded by Shore. **Motion carried with unanimous support.**

Chair's Report  
Strategic Plan

**MOTION** by Harper to recommend County Board approval of a resolution adopting the Strategic Plan of the Champaign County Board; seconded by Rosales. **Motion carried with unanimous support.**

Designation of Items to be Placed on the Consent Agenda

Items B1; B3; D1-3; E2 were designated for the Consent Agenda.

Petrie called for a 10-minute recess. The Committee of the Whole recessed at 8:53 p.m. Petrie called the meeting back to order at 9:03 p.m. Rhodes called the roll. Alix, Anderson, Berkson, Cowart, Esry, Harper, Harrison, Hartke, Jay, Kibler, McGuire, Michaels, Petrie, Quisenberry, Rosales, Schroeder, Shore, and Weibel were present at the time of roll call, establishing the presence of a quorum.

**JUSTICE & SOCIAL SERVICES**

ACCESS Initiative Presentation

Tracy Parsons said that for the past six-years ACCESS Initiative had worked towards building a system of care for youth and families, engaging community agencies, municipalities, school districts, law enforcement, and families. Parsons explained that the development of a system of care had truly been a group effort and all decisions had been made in committee, such as the target population, the mission statement, and areas of focus.

Parsons explained that a system of care is built overtime and the program's success should not be measured solely by recidivism statistics. Parsons said the ACCESS program was grant-funded over a six-year period for a total amount of \$9 million. Each year 20% went to the University of Illinois; 20% to the State of Illinois; and 60% went into the ACCESS program for administration and operation. The State of Illinois and the federal government approved the budget and the annual program plan each year.

Parsons explained that ACCESS provided *seed* funding to several initiatives with the understanding that each initiative would work towards their own sustainability. One of those programs was called SPARCS. Parsons said that it had been alluded to that the funding was taken away from this program, when in reality; it was never set-up for permanent funding. Parsons said

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they did not make a decision to stop funding the person at the READY School; it was just part of the process.

Parsons stated that the focus of the ACCESS Initiative has been to significantly affect those children with serious, social and behavioral challenges through connection with appropriate services and supports. Instead of asking youth “what is wrong with you?” we ask, “what has happened to you?”

Parsons pointed out that the ACCESS Initiative Program had been applauded for its work on a national level. The 2015 Federal Site Visit report listed the program’s strengths as emphasis on family voice and choice; transportation to and meals at meetings; tools to identify youths strengths and needs; met CCMHB CLC requirements; 75% of staff are African-American; and culture of family routinely assessed and incorporated into planning.

Parsons said that the site visit report listed the program achievements social marketing strategies, partnerships with faith-based organizations, and a dedication to improving the health conditions of the African-American community.

Parsons cited a recent shooting incident in which a Rantoul Police Officer had shot an African-American youth. He explained that the Community Coalition had met immediately to develop a communication strategy, held a press conference and met with leaders of the African-American communities in Champaign-Urbana and Rantoul to review the incident, put out accurate information, and diffuse a potentially volatile situation for the communities. Parsons concluded by asking for the County Board’s approval of the Mental Health Board’s budget transfer, and support of the Community Coalition.

Alix had heard many good reports about the work that ACCESS Initiative, but he felt the largest obstacle for the County Board was communication. He explained that moving forward; the County Board needed specific examples of the accomplishments of the ACCESS Initiative Program.

McGuire added that the County Board needed to see measureable evidence of the progress that ACCESS had made towards its goals. The County Board needs assurance that the funding is utilized effectively. Parsons said that ACCESS works with community providers through the community coalition to unite them to reach youth more effectively without duplicating services. He stated that the ACCESS model is being used to create an adult services initiative.

Schroeder agreed with the comments that Alix made regarding better communication with the County Board and he felt that Mental Health Board was lacking in this regard. He looked forward to future discussions with Parsons regarding the continuum of care.

Hartke exited the meeting at 9:58 p.m.

### Monthly Reports

The Reentry Program Quarterly Report; and the reports of Animal Control-July 2015; EMA-August 2015; Head Start-July 2015; Probation & Court Services- July 2015; Public De-

fender-July 2015; and the Veterans' Assistance Commission-July 2015 were all received and placed on file.

Other Business

Semi-Annual Review of Closed Session Minutes

**MOTION** by Quisenberry for the Closed Session minutes of the Justice & Social Services Committee to remain closed pursuant to Resolution No. 7969 Establishing Procedures for Semi-Annual Review of Closed Session Minutes; seconded by Kibler. **Motion carried with unanimous support.**

Chair's Report

There was no Chair's Report.

**FINANCE**

Treasurer

The Treasurer's August 2015 report was received and placed on file.

**OMNIBUS MOTION** by Quisenberry to recommend County Board approval of resolutions authorizing the cancellation of the appropriate certificates of purchase on mobile homes, permanent parcel numbers 30-054-0009 and 29-050-0040; seconded by Kibler. **Motion carried with unanimous support.**

Auditor

The Auditor's August 2015 report was received and placed on file.

Nursing Home

Updated-FY2016 Budget

2016 Nursing Home Rates

**MOTION** by Schroeder to recommend County Board approval of a resolution authorizing the 2016 Nursing Home Rates; seconded by Esry. Kibler abstained due to possible conflict of interest. **Motion carried.**

Budget Amendments/Transfers

**MOTION** by Esry to recommend County Board approval of a resolution authorizing **Budget Amendment 15-00038** for the 850 GIS Joint Venture Fund – 111 GIS Consortium with increased appropriations of \$5,812 and no matching revenue because FY2014 expenditures were accrued to FY2015 due to late payment; seconded by Kibler. **Motion carried with unanimous support.**

**MOTION** by Jay to recommend County Board approval of a resolution authorizing **Budget Amendment 15-00039** for the 080 General Corporate Fund-026 Treasurer with increased appropriations of \$3,929 with matching revenue from the Illinois Department of Revenue for 2009 and 2010 stipend amounts due; seconded by McGuire. **Motion carried with unanimous support.**

**MOTION** by Quisenberry to recommend County Board approval of a resolution authorizing **Budget Amendment 15-00040** for 633 State's Attorney Records Automation Fund-041 State's Attorney with increased appropriations of \$5,000 and no matching revenue for purchase of high-volume document scanner; seconded by Berkson. **Motion carried with unanimous support.**

**MOTION** by Esry to recommend County Board approval of a resolution authorizing **Budget Amendment 15-00041** for the 080 General Corporate Fund-077 Zoning & Enforcement with increased appropriations of \$3,000 and no matching revenue to cover the cost of a second engineering inspection for a demolition project; seconded by Shore. **Motion carried with unanimous support.**

**MOTION** by Esry to recommend County Board approval of a resolution authorizing **Budget Amendment 15-00042** for the 080 General Corporate Fund-077 Zoning & Enforcement with increased appropriations of \$28,200 and no matching revenue to cover the cost of property demolition project at 1101 Carroll Avenue, Urbana, Illinois; seconded by Berkson.

Esry pointed out that the County only received one response for the demolition bid and they would release the bid for a second time. However, they were confident that the budget amendment would cover the expense. **Motion carried with unanimous support.**

**MOTION** by Jay to recommend County Board approval of a resolution authorizing **Budget Amendment 15-00043** for the 083 County Highway Fund-060 Highway with increased appropriations of \$25,000 and matching revenue per Resolution No. 9312, for preliminary engineering services for Project 15-03439-00-SP, reimbursement from Champaign and Hensley Townships; seconded by Weibel. **Motion carried with unanimous support.**

Animal Control  
Intergovernmental Agreement-City of Monticello

**MOTION** by Kibler to recommend County Board approval of a resolution authorizing an intergovernmental agreement between Champaign County and the City of Monticello for animal impoundment services; seconded by Cowart. **Motion carried with unanimous support.**

County Clerk  
VAID VI Grant Agreement

**MOTION** by Michaels to recommend County Board approval of a resolution authorizing the Illinois State Board of Elections Voting Access for Individuals with Disabilities Grant Acceptance Agreement (VAID VI); seconded by Shore. **Motion carried with unanimous support.**



County Administrator

The General Corporate Fund FY 2015 Budget Projection and the General Corporate Fund Budget Change reports were received and placed on file.

**MOTION** by Anderson to recommend County Board approval of a resolution authorizing the recommended FY2016 non-bargaining employee health insurance contributions; seconded by Berkson. **Motion carried with unanimous support.**

**MOTION** by McGuire to recommend County Board approval of a resolution authorizing the FY2016 recommended non-bargaining employee salary administration plan; seconded by Schroeder. Busey explained that although the current salary administration plan did not recommend salary increase for the non-bargaining employees, they would revisit this plan in early FY2016, if the County made it through the budget process without any negative impact by the State of Illinois. **Motion carried with unanimous support.**

**MOTION** by Esry to recommend County Board approval of a resolution authorizing a contract with Bellwether, LLC for review of Court Security fees; seconded by McGuire. **Motion carried with unanimous support.**

**MOTION** by Harper to recommend County Board approval of a resolution authorizing the award of contract to Clifton Larson Allen for auditing services; seconded by Anderson. **Motion carried with unanimous support.**

Other Business

Semi-Annual Review of Closed Session Minutes

**MOTION** by Shore for the Closed Session minutes of the Finance Committee to remain closed pursuant to Resolution No. 7969 Establishing Procedures for Semi-Annual Review of Closed Session Minutes; seconded by Michaels. **Motion carried with unanimous support.**

Designation of Items for the Consent Agenda

Items A2-3; D1-6; E1; F1; G3-4; G6-7 were designated for the Consent Agenda.

**Other Business**

**MOTION** by Quisenberry to enter into Closed Session pursuant to 5 ILCS 120/2(c)1 to consider employment and compensation of specific employees of Champaign County and pursuant to 5 ILCS 120/2(c)2 to consider collective negotiating matters between Champaign County and its employees and their representatives. He further moved that the following individuals remain present: the Circuit Clerk, County Administrator and the Recording Secretary; seconded by Rosales.

Alix noted that the Committee of the Whole would adjourn immediately following the Closed Session. Rhodes called the roll. Alix, Anderson, Berkson, Cowart, Esry, Harper, Harrison,

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Jay, McGuire, Michaels, Petrie, Quisenberry, Rosales, Schroeder, Shore, and Weibel voted in favor of the Closed Session. Kibler voted against it. **Motion carried.**

The Committee of the Whole entered into Closed Session at 10:38 p.m. The Committee of the Whole resumed open session at 11:00 p.m. and adjourned.

Respectfully submitted,

Kay Rhodes,  
Administrative Assistant

*Please note the minutes reflect the order of the agenda and may not necessarily reflect the order of business conducted at the meeting.*